



AD HOC QUERY ON 2020.12 Women with the obligation to leave EU Member States

Requested by EMN NCP Germany on 17 February 2020

Responses from Belgium, Bulgaria, Cyprus, Estonia, Finland, France, Germany, Greece, Hungary, Italy, Latvia, Luxembourg, Netherlands, Slovakia, Sweden (16 in Total)

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1. Background information

In Germany, 30 % of persons with an obligation to leave are women, many of them with children. However, so far existing return and reintegration programs generally do not respond to their special needs. In order to better address the return and reintegration of women this ad hoc query tries to get a more closer look on the situation in other Member States.

2. Questions

- 1. In the EU Member States, how many persons with an obligation to leave are there and how many of them are women? (In percent and in absolute figures)**
- 2. Please break down the answer to question number 1 by nationalities (top 20, total numbers). See below answer to question 3.**

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3. Please break down the answer to question number 1 by age, clustered into groups 0-6, 7-18, 19-25, 26-65, over 65 years and by nationalities (top 20).
Please break down the answer to question number 1 by age, clustered into groups 0-6, 7-18, 19-25, 26-65, over 65 years and by nationalities (top 20).

4. How many minors (in percent and in absolute figures) are there in your EU Member State among the persons with obligation to leave?


5. Are there organisations in the Member States like NGOs, civic organisations or associations that specifically deal with reintegration of women in the country of origin? Please name such organisations.

6. Do the existing programs for reintegration in your Member State have components specifically for women? Do the existing programs for reintegration in your Member State have components specifically for children?

We would very much appreciate your responses by **31 March 2020**.

3. Responses

1

		Wider Dissemination ²	
	EMN REG Practitioners Belgium	Yes	1. If we talk about the stock of persons with an obligation to leave the territory, namely the number of persons having received an obligation to leave and who are still on the Belgian territory, this is barely impossible to calculate.

¹ If possible at time of making the request, the Requesting EMN NCP should add their response(s) to the query. Otherwise, this should be done at the time of making the compilation.

² A default "Yes" is given for your response to be circulated further (e.g. to other EMN NCPs and their national network members). A "No" should be added here if you do not wish your response to be disseminated beyond other EMN NCPs. In case of "No" and wider dissemination beyond other EMN NCPs, then for the Compilation for Wider Dissemination the response should be removed and the following statement should be added in the relevant response box: "This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further."


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			<p>If we talk about the number of orders to leave the territory or the return decisions that have been delivered over the past years, this request is repetitive with the collection made by Eurostat or Frontex. These figures are available on Eurostat.</p> <p>2. Information available on Eurostat. See answer to question 1</p> <p>3. See answer question 1. Moreover, it would have been more relevant to use the classification used by Eurostat, namely:</p> <ul style="list-style-type: none">· From 14 to 17 years· Less than 18 years· From 18 to 34 years· 35 years or over· Unknown· Total <p>4. Information available on Eurostat. See answer to question 1</p> <p>5. In 2018-2019 Caritas implemented in Cameroon an AMIF programme targeting women with a view to foster their reintegration. The programme aimed at supporting women in creating sustainable activities as well as reinforcing the links between them.</p> <p>6. In 2018-2019, Caritas implemented in Chechnya an AMIF programme targeting families with children. After a long stay in Belgium, these children may encounter difficulties with the native language and generally need psychological support. Indeed, they were not always involved in the choice of return and may encounter difficulties in settling in a completely new and unknown "country of origin". Caritas has therefore offered an educational support to allow these children to go to school despite the lack of knowledge of the national language. Caritas also organised sessions with psychologists in which children were able to discuss their return.</p>
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	<p>EMN REG Practitioners Bulgaria</p>	<p>Yes</p>	<p>1. For 2019 in Bulgaria the persons that had obligation to leave were 1244, as 154 of them were women. question_1.xlsx</p> <p>2. The top 20 nationalities in Bulgaria for 2019 were as follows:</p> <ol style="list-style-type: none"> 1. Afghanistan - 338 2. Iraq - 170 3. Syria - 162 4. Turkey - 133 5. Iran - 75 6. Pakistan - 39 7. Ukraine - 33 8. Morocco - 30 9. China - 28 10. Nigeria - 24 11. Algeria - 23 12. Albania - 15 13. Russia - 13 14. Stateless - 12 15. Moldova - 11 16. Serbia - 11 17. Vietnam - 9 18. India - 9 19. FYRM - 8 20. Egypt - 6 <p>question_1_and_2.xlsx</p> <p>3. In Bulgaria, the data are collected according to the following age groups: 0 - 13 / 14-17 / 18 - 34 / + 35</p> <p>question_3.xlsx</p>
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			<p>4. For 2019 27 minors had the obligation to leave Bulgaria. question_4.xlsx</p> <p>5. In Bulgaria the reintegration programs are being implemented by the International Organization for Migration, but these programs concern third-country nationals regardless of their gender.</p> <p>6. No.</p>
	EMN REG Practitioners Cyprus	Yes	<p>1. Cyprus has no aggregated data on persons with an obligation to leave the Republic.</p> <p>2. Cyprus has no aggregated data on persons with an obligation to leave the Republic.</p> <p>3. Cyprus has no aggregated data on persons with an obligation to leave the Republic.</p> <p>4. Cyprus has no aggregated data on persons with an obligation to leave the Republic.</p> <p>5. In Cyprus, there are no organisations that specifically deal with reintegration of women in the country of origin.</p> <p>6. In Cyprus, IOM implements the AVRR programme. The current programme, 2019-2020, includes an enhanced reintegration component for approximately a quarter of the total number of returnees. The programme does not have a component specifically for women or children, however, returnees are provided with reintegration assistance based on eligibility criteria which include vulnerability. To this end, unaccompanied children, single mothers, families are eligible for reintegration assistance, which is tailor-made to address their individual needs and includes assistance to set up an income-generating activity, medical support, housing/accommodation.</p>
	EMN REG Practitioners	Yes	<p>1. ahq_women_with_the_obligation_to_leave_eu_ms_ee_003.xlsx</p>

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	Estonia		<p>2. ahq_women_with_the_obligation_to_leave_eu_ms_ee_003.xlsx</p> <p>3. ahq_women_with_the_obligation_to_leave_eu_ms_ee_003.xlsx</p> <p>4. ahq_women_with_the_obligation_to_leave_eu_ms_ee_003.xlsx</p> <p>5. No, there are no organisations dealing especially with women (and other vulnerable groups), but IOM Estonia provides support to returnees within an assisted voluntary return. In case of a forced return the Police and Border Guard Board has resources to support return of vulnerable groups.</p> <p>6. No, but IOM Estonia will provide to families a higher amount of support.</p>
+	EMN REG Practitioners Finland	Yes	<p>1. In total there is 6014 people in Finland with an obligation to leave, 1539 of those are women, which makes 25.6 % of the total.</p> <p>This number is counted by looking at the amount of people in the reception system with at least one negative decision. This however does not mean that this amount of people would be waiting for removal from the country. In many cases the appeal is being handled in the court or they are about to leave a subsequent application. Only 500 persons are in the system with a final return decision. Finland also has some thousands of people outside the reception system, they have been customers of the system but they cannot be returned to their countries of origin after return decision.</p>



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			<p>2. Iraq 2810 Afghanistan 1039 Russia 552 Somalia 549 Iran 278 Nigeria 76 Turkey 71 Cameroon 57 Ethiopia 46 Ukraine 36 Pakistan 27 Morocco 26 Bangladesh 24 Not known 22 Congo DRC 22 Georgia 21 Egypt 19 Sri Lanka 18 Stateless 18 Ghana 17 TOP 20 Total 5728</p> <p>3. Age Customers Percentage % 0-6 596 9,9 % 7-18 697 11,6 % 19-25 1583 26,3 % 26-65 3089 51,4 % 65+ 49 0,8 % Total 6014 100,0 %</p>
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			<p>Unfortunately, it was not possible to count this by nationality.</p> <p>4. Age Customers Percentage % Adult 4902 81,5 % Minor 1112 18,5 % Total 6014 100,0 %</p> <p>A great majority of these minors are with their families in Finland.</p> <p>5. Finland supports the voluntary returnees with either IOM or ERRIN to any country of return, the support is not gender-specific but we trust that these service providers do take into account the possible vulnerabilities.</p> <p>6. Finland does not have specific programs for women or children but being either of these two is a reason to give higher amount of support.</p>
	EMN REG Practitioners France	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.
	EMN NCP Germany	Yes	<p>1. In Germany there are 249.922 persons with an obligation to leave the country, thereof 76.189 women (30,49%) [as of December 31, 2019].</p> <p>2. See below answer to question 3.</p> <p>3. Please break down the answer to question number 1 by age, clustered into groups 0-6, 7-18, 19-25, 26-65, over 65 years and by nationalities (top 20).</p>



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			<p>See attached document. kopie_von_200211_top_20_ausreisepflichtige_frauen_nach_alter_altersgruppe_und_sta.xlsx</p> <p>4. In Germany there are 249.922 persons with an obligation to leave the country in total, including 64.007 minors (25.61%) [as of December 31, 2019].</p> <p>5. One of the most important actors in Germany specialising in the assistance of women within the framework of return and reintegration projects/programmes is SOLWODI (Solidarity with Women in Distress). SOLWODI addresses women from third countries who have suffered violence, forced marriages, human trafficking or are otherwise vulnerable. The project is subsidised by the state and has special counselling centres throughout Germany. Women, can take advantage of various assistances (travel and freight cost subsidies, initial (emergency) financial assistance in the home country, vocational training and further education, support for setting up a business, job placement/job- creation measures e.g. wage subsidies). In a first individual counselling session, perspectives for the future are elaborated together. In the country of origin, an NGO cooperating with SOLWODI is usually responsible for advising and accompanying the returnee on site. SOLWODI maintains long-term contact with the returnee and the NGO. Besides this project, there are also minor projects regarding special counselling for women with components for reintegration in the country of origin.</p> <p>6. Within the framework of the ERRIN (European Return and Reintegration Network) project, special consideration can be given to women and children with regard to reintegration services. For example, single women belong to a vulnerable group of people and can be subsidised with an increased amount of in-kind assistance. The reintegration support also facilitates purchasing school utensils for children. Since August 2019 there is a complementary reintegration project to ERRIN for voluntary returnees (ERIN AP 2016) with a special component for women (Training and Employment for Women). The aim of this project is to support women in their professional qualification and acquisition of economic independence. The additional support is limited until the end of 2020 and is restricted to the following target countries Nigeria, Pakistan, and since February 2020 additionally Ethiopia, Afghanistan, Gambia, Ghana, Russian Federation (incl. Chechnya). The Federal Reintegration Programme StarthilfePlus provides reintegration assistance to returnees in over 40 countries of origin (reintegration component of housing, reintegration of long-term tolerated stay or a financial support in the destination country depending on the destination).</p>
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			The Programme does not include components specifically for women. Regarding children, the programme offers the same amounts an adult would receive to Unattended Minor cases (UAMs) returning voluntarily.
	EMN REG Practitioners Germany	Yes	<ol style="list-style-type: none"> 1. 2. 3. kopie_von_tabelle_rohling.xlsx 4. 5. 6.
	EMN NCP Greece	Yes	<ol style="list-style-type: none"> 1. See table attached provided by the Migration Management Directorate/Hellenic Police HQ 2. See table attached provided by the Migration Management Directorate/Hellenic Police HQ 3. See table attached provided by the Migration Management Directorate/Hellenic Police HQ 4. See table attached provided by the Migration Management Directorate/Hellenic Police HQ <p>It should be noted that data provided in the attached Table refer to unaccompanied minors and not minors with their families as in this case, return decisions for third country nationals accompanying them included the minors also and a single administrative decision is issues.</p>



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			<p>5. We do not know any such organization. Source: Ministry of Citizen Protection, European and Development Programs Division</p> <p>6. No. The Reintegration program (with the types of assistance – small business/job placement/Material Assistance/Medical Assistance/Temporal Accommodation) is addressing to all vulnerable returnees and is developed according to each returnee individual needs, with the aim to support the person upon return and be also beneficial for the family in the CoO. They are not targeting specifically women or children i.e. a child might opt for vocational training but also an adult opt as well. Yes, vocational training is most common among minors, but it is not exclusive to minors. Source: Ministry of Citizen Protection, European and Development Programs Division kopie_von_tabelle_rohling.xlsx</p>
	EMN REG Practitioners Hungary	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.
	EMN NCP Italy	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.
	EMN REG Practitioners Latvia	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.



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	<p>EMN NCP Luxembourg</p>	<p>Yes</p>	<ol style="list-style-type: none"> 1. In Luxembourg there are 1790 person with an obligation to leave the country (return decision) thereof 430 women (24,02%) as of December 31, 2019. 2. See excel table attached. emn_return_decisions_lu_top_20.xlsx 3. See answer to question 2. 4. See answer to question 2. 5. In Luxembourg, IOM is the only organization that is organizing voluntary returns of migrants to third countries. Within that program funded by AMIF and the Immigration Directorate, an additional assistance is given to women in situation of vulnerability in the country of origin. Besides, no NGOs or other association in Luxembourg is intervening in the reintegration of women returning to their countries of origin. 6. The IOM program does not have a specific component for women except if they are considered as vulnerable. In that case, as said above, an additional reintegration support is given in the country of origin through the program via the IOM office in the country of origin. The same applies to the UAMs.
	<p>EMN REG Practitioners Netherlands</p>	<p>Yes</p>	<ol style="list-style-type: none"> 1. See attachement. beantwoording_vragen_ec-_definitief.docx 2. See attachement Q1 for answers to this question. 3. See attachement Q1 for answers to this question. 4. See attachement Q1 for answers to this question.

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			<p>5. No, there are no organizations in the Netherlands who specifically deal with reintegration of women in the country of origin. All organizations who are financed by the Dutch government, aim at the reintegration of both women and men.</p> <p>6. Yes, some programmes and projects aim specifically at the reintegration of women. A specific part of the AVRR project of IOM is the return and reintegration of victims of trafficking. A significant part of this group consists of women, some who were forced to work in the sex industry. Furthermore the Rotterdam based NGO ROS (stichting Rotterdams Ongedocumenteerden Steunpunt) has an activity which aims at the return and reintegration of single women from Morocco.</p> <p>Part of the Dutch reintegration policy is that the reintegration budget for children is €2.800 per child. The reintegration budget for adults is €1.800. This budget is provided to individual migrants and families by IOM and Dutch NGO's.</p>																								
	EMN REG Practitioners Slovakia	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.																								
	EMN REG Practitioners Sweden	Yes	<p>1. In Sweden as of 29 February 2020 a total of 25851 persons (Dublin excluded) has the obligation to leave the country, of these 7437 (29%) are women.</p> <p>2. Total of persons with obligation to leave the country (both men and women)</p> <table border="1"> <thead> <tr> <th>Citizenship</th> <th>0-6 years of age</th> <th>7-18 years of age</th> <th>19-25 years of age</th> <th>26-65 years of age</th> <th>>65 years of age</th> </tr> </thead> <tbody> <tr> <td>AFGHANISTAN</td> <td>426</td> <td>801</td> <td>6455</td> <td>1181</td> <td>28</td> </tr> <tr> <td>IRAK</td> <td>347</td> <td>710</td> <td>476</td> <td>1864</td> <td>43</td> </tr> <tr> <td>IRAN</td> <td>90</td> <td>163</td> <td>109</td> <td>819</td> <td>21</td> </tr> </tbody> </table>	Citizenship	0-6 years of age	7-18 years of age	19-25 years of age	26-65 years of age	>65 years of age	AFGHANISTAN	426	801	6455	1181	28	IRAK	347	710	476	1864	43	IRAN	90	163	109	819	21
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			MONGOLIET	146	164	63	635		1008
			SOMALIA	23	51	329	257	32	692
			UKRAINA	63	124	44	448	8	687
			STATELESS	77	149	84	341	23	674
			GEORGIEN	44	81	25	398	1	549
			PAKISTAN	53	79	29	332	4	497
			TURKIET	43	69	69	309	2	492
			EGYPTEN	39	83	36	312	2	472
			BANGLADESH	38	22	32	331		423
			ETIOPIEN	52	61	136	168	2	419
			LIBANON	42	89	34	225	7	397
			UZBEKISTAN	36	31	37	233	3	340
			ALBANIEN	54	73	50	149	2	328
			NIGERIA	32	35	16	187		270
			ARMENIEN	37	56	24	142	4	263
			Unknown	60	50	31	115	3	259
			AZERBAJDZJAN	22	51	18	165	1	257
			RYSSLAND	40	62	15	128	11	256
			3. Women with an obligation to leave the country						
			Medborgarskap	0-6 år	7-18 år	19-25 år	26-65 år	>65 år	
			IRAK	180	292	95	493	26	
			AFGHANISTAN	194	286	174	398	10	
			MONGOLIET	63	89	24	349		
			IRAN	43	71	28	309	13	
			UKRAINA	28	58	15	194	4	
			STATSLÖS	40	61	28	111	14	
			GEORGIEN	17	34	11	177	1	
			SOMALIA	6	17	66	97	21	
			TURKIET	21	38	16	108	2	

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			ETIOPIEN	24	25	38	94	1	82	
			PAKISTAN	20	29	7	91	2	49	
			EGYPTEN	24	38	11	68	1	42	
			LIBANON	12	38	11	76	4	41	
			ALBANIEN	20	25	22	70	1	38	
			ARMENIEN	14	31	12	63	3	23	
			RYSSLAND	20	22	6	67	8	23	
			BANGLADESH	19	9	8	67		03	
			UZBEKISTAN	16	16	4	64	3	03	
			OKÄNT	27	17	8	44	2	98	
			AZERBAJDZJAN	10	25	6	51	1	93	
			KOSOVO	15	23	10	43		91	
			<p>4. In Sweden as s of 29 February 2020 a total of 25851 persons (Dublin excluded) has the obligation to leave the country, of these 5503 (21%) are minors.</p> <p>5. The Swedish Red Cross</p> <p>6. The Swedish Migration Agency does not offer any family packages within the ERRIN programme. Instead, all women and children who return will receive personal support. Women are supported for income-generating activities and children are primarily offered education. Swedish Red Cross are currently running a EU AMIF sponsored project with focus on strengthening our response to returnees and individual needs returnees. The main components within the project is to train and raise awareness of the return issue among our volunteers, and other stakeholders, who often come in contact with potential returnees. We offer training to these groups regarding the process in order to be able to answer basic questions from the returnee as well as how to offer basic psycho social support to a person who has been refused asylum and I facing return. Another main component of the project is to strengthen our international cooperation and network within our own Movement, ie other Red Cross /Red Crescent National Societies. Swedish Red Cross do not have a designated program or specific funding to provide reintegration support for returnees after having been returned to their country of origin. This means that the support we may offer is</p>							

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			<p>dependent on the cooperation and good will of our sister organizations to provide information and access to their already existing domestic programs.</p> <p>This could include integration activities, social activities for vulnerable groups or distribution of basic material goods such as food- or hygiene parcels. It may also include on-going activities relating to psychosocial support, legal advice or health related activities among vulnerable groups. Often these are activities are focus on women and women's needs.</p> <p>In the project we have identified women, among others, as a particularly vulnerable group among returnees as they often find themselves in a very difficult situation after having been returned to their country of origin. We are therefore very concerned to put some extra efforts in our dialogue and cooperation with other national societies to research into the availability of support especially offered to woman and their particular needs.</p>
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